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Online ISSN: 2209-265X Print ISSN: 2209-2641

Innovations and Challenges in Economic Census Methodology: A Study by the Bureau of Statistics

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Abstract: The Bureau of Statistics has demonstrated a forward-looking strategic approach in its economic census. By leveraging dual innovations in technology and management, and incorporating modern technologies such as big data, cloud computing, and the Internet of Things, it has deepened the reform of the census methodology. Additionally, the Bureau has built a multi-dimensional collaborative network that enhances international cooperation, departmental coordination, and public participation. This approach not only addresses the limitations of traditional statistical methods in a complex economic environment but also improves data quality and census efficiency, providing an accurate and reliable foundation for national economic decision-making.

Keywords: Economic census; Methodology; Bureau of Statistics

Online publication: October 22, 2024

1. Introduction

In the context of an increasingly complex globalized economy, the accuracy and comprehensiveness of national economic censuses are critical for effective economic management and policy-making. As the central authority in national statistics, the Bureau of Statistics holds the key responsibility for ensuring the efficient and scientific execution of economic censuses. Facing challenges from emerging economic forms and modern technologies, the Bureau leverages technological innovation as a driving force and management innovation as a support to initiate profound change. By building a modern statistical system, promoting inter-departmental collaboration and international cooperation, and enhancing social participation, the Bureau of Statistics has demonstrated strategic foresight and strong execution in conducting economic censuses, providing solid data support for national macroeconomic regulation and control.

2. The importance of the economic census

The importance of economic censuses is reflected in many aspects, serving as a crucial tool for national

macroeconomic management. They comprehensively and systematically capture the fundamental status of economic activities in a country or region over a specific period, providing real and reliable data support ^[1]. Economic censuses offer the government detailed economic data, which form the basis for developing and adjusting macroeconomic policies. Through these censuses, the government gains insights into the conditions of various industries and regions, including the number of enterprises, employment figures, production scales, and revenue data.

Economic censuses play a pivotal role in optimizing economic structures. The data collected help the government identify imbalances in the development of industries and regions, guiding the rational allocation of resources to promote industrial upgrading and coordinated regional development. Moreover, economic censuses contribute to improving social governance. The data encompass not only enterprises and economic activities but also multiple dimensions of the social economy, such as population and employment. With these insights, the government can better understand the economic conditions and living standards of different social groups, allowing for the formulation of targeted social policies, such as employment and social security policies. This, in turn, enhances the precision of social governance and fosters social harmony and stability [2].

3. Challenges faced by economic census

3.1. Difficulties in data quality control

Economic censuses face numerous challenges, with data quality control being particularly difficult. The success of an economic census relies on the accuracy and comprehensiveness of the data; however, in practice, the varying professional levels of census takers directly affect data reliability [3]. Many census takers are not long-term statistical professionals and may lack sufficient knowledge and experience to accurately collect and assess data in complex economic environments. The census process involves multiple stages— from the initial data submission by enterprises or individuals, to the review and summary by census personnel, and finally to statistical analysis— each of which carries the risk of data distortion [4]. Due to the wide scope and complexity of the census, communication between different stages is prone to bias or data loss. Furthermore, the census is often conducted within a limited timeframe, putting immense pressure on census takers and statistical agencies. In such cases, hastily completed data collection may fail to meet quality standards, impacting the overall credibility and effectiveness of the census.

3.2. Low social cooperation

Low levels of social cooperation pose another significant challenge to economic censuses. Some entities lack sufficient understanding of the importance of census work, leading to poor cooperation. This not only affects the integrity and accuracy of the data but also creates obstacles in the implementation process ^[5]. Many organizations, particularly small and medium-sized enterprises, often misunderstand the objectives of the census, viewing it as merely an administrative task or a tool for tax collection or regulation, which leads to resistance. This misconception results in passive attitudes, with some units evading or delaying data submission. Given that the comprehensiveness and authenticity of the data are crucial, non-cooperation from units makes data collection difficult. Additionally, some organizations may be reluctant to provide real business data out of fear of disclosing trade secrets or believing the information will be used for unfavorable administrative actions ^[6]. Others may view participation as a waste of time and resources, impacting daily business activities, and

thus give little attention to completing and submitting accurate data. Under these circumstances, census takers may struggle to obtain accurate data even after repeated communication, weakening the scientific rigor and representativeness of the census results.

3.3. Weakness of institutional personnel

The lack of adequate institutional personnel is another challenge, especially at the grassroots level. Local statistical departments often face manpower shortages, with a limited number of statisticians handling a heavy and complex workload. In this context, organizing and coordinating the census becomes more difficult, compromising the comprehensive and accurate execution of census tasks. Due to insufficient staff, many statisticians must juggle multiple responsibilities, increasing their workload and reducing both work efficiency and data collection quality. Economic censuses require substantial human resources, particularly in key stages such as data collection, review, and analysis [7]. However, grassroots statistical institutions often lack the staffing reserves needed to manage such a large task. For example, in rural or remote areas, the number of statisticians may be inadequate, with limited staff having to cover multiple townships or villages. This makes it difficult for them to reach all census targets, affecting the completeness and accuracy of the data collected.

3.4. Complex methods, institutions, and systems

The complexity of the methods, systems, and institutional frameworks in economic censuses presents another major challenge. Traditional statistical methods and systems are often ill-equipped to handle the diverse and dynamic nature of modern economic environments. With the rise of new economic forms and innovative business models, census objects have become increasingly complex, encompassing everything from traditional manufacturing to the emerging digital and sharing economics [8]. This diversity demands flexible statistical methods, yet the existing systems are often designed around stable economic structures, making them ill-suited to the rapidly evolving economic landscape. Traditional statistical approaches, which rely on fixed index systems and standardized survey processes, may struggle to capture the unique characteristics and trends of emerging economic forms. Furthermore, as enterprises increasingly operate across borders, the globalization of economic activities—spanning supply chains, markets, and capital flows—presents additional challenges for data collection and accuracy. Traditional methods find it difficult to accommodate these cross-border operations.

4. Innovation strategies of the Bureau of Statistics

4.1. Technological innovation

In addressing the many challenges faced during the economic census, technological innovation has become a key strategy for the Bureau of Statistics. Through digital transformation, the application of intelligent tools, and innovations in data analysis methods, the efficiency and accuracy of data collection, processing, and analysis have been comprehensively improved. Digital transformation is at the core of the Bureau's current technological innovation efforts. The widespread application of modern information technology presents unprecedented opportunities for statistical work ^[9].

The introduction of big data technology enables the Bureau to extract valuable insights from large amounts of unstructured data, overcoming the limitations of relying on single data sources and the inefficiencies of traditional statistical methods. By integrating big data analysis, the Bureau can better grasp economic dynamics and uncover the underlying patterns of economic phenomena across multiple dimensions and levels.

The application of cloud computing significantly enhances data processing and storage capabilities. With the massive amount of data generated by the economic census, cloud computing provides powerful computational resources and flexible scalability, greatly improving the speed and accuracy of data processing. Additionally, the sharing and collaboration features of cloud platforms enhance data exchange and cooperation among the Bureau's departments, effectively reducing information silos.

Moreover, the development of the Internet of Things (IoT) technology further broadens the scope and depth of data collection. With real-time monitoring and data transmission capabilities from IoT devices, the Bureau can obtain up-to-date information on economic activities, offering dynamic and real-time support for the economic census and ensuring the timeliness and accuracy of the data [10].

The use of intelligent tools also plays an important role in the Bureau's technological innovation. The introduction of remote sensing technology, particularly in agricultural censuses and natural resource statistics, allows the Bureau to rapidly obtain economic data across broad regions. Remote sensing technology efficiently covers large areas, providing high-precision geographic and economic activity data, which significantly enhances data collection efficiency and accuracy [11]. Furthermore, the widespread use of handheld devices has revolutionized traditional data acquisition methods. Statisticians can now directly input data on-site using handheld devices and upload it to the statistical database in real-time via wireless networks. This process simplifies data entry, reduces errors in intermediate steps, and improves both the real-time nature and security of the data.

4.2. Management innovation

To promote management innovation in the economic census, the Bureau of Statistics aims to enhance overall efficiency and data reliability by improving its work system, strengthening training and education, and reinforcing data quality control. The primary goal of management innovation is to establish and refine the census work system, ensuring the standardization and scientific rigor of census operations [12]. A sound institutional framework provides clear guidance for all aspects of the census, preventing operational errors and ambiguities that may arise from unclear systems or processes.

Clear delegation of powers and responsibilities is crucial. By defining the roles for each stage of the census, the Bureau ensures that each task is handled by the appropriate professionals, maintaining control over every step of data collection, processing, and analysis. Strengthening internal coordination and management is also vital to ensure smooth communication and collaboration among departments, avoiding delays or quality issues due to poor communication or coordination. Through standardizing the system, the Bureau can effectively minimize the influence of human factors on the census results, thereby improving both execution efficiency and data accuracy.

In management innovation, the role of training and education is especially important. The success of the economic census depends on the professional skills and technical expertise of census personnel. The Bureau must therefore strengthen the training of personnel, particularly in the application of big data technologies [13]. In the age of big data, statistical work requires not only traditional knowledge but also proficiency in modern information technology tools for data collection, processing, and analysis. Systematic training enables census personnel to better understand and apply these technologies, ultimately improving work efficiency and data quality. Additionally, training aims to enhance the comprehensive skills of census personnel, such as logical thinking, problem-solving, and teamwork, equipping them to handle complex situations and unexpected

challenges in census work.

4.3. Cooperation and exchange

In advancing the economic census, the Bureau of Statistics seeks to foster innovation in cooperation and exchange, aiming for comprehensive improvements in international cooperation, departmental coordination, and public participation to ensure the smooth progress of the census and the high quality of its data. International cooperation is a key aspect of this strategy, with the Bureau actively participating in international statistical affairs and maintaining close exchanges and collaborations with statistical agencies worldwide [14]. In a globalized economy, the comparability and interoperability of economic census data between countries are crucial. By participating in international statistical conferences, seminars, and cross-border projects, the Bureau stays informed of the latest developments and technical trends in global statistics, allowing the introduction of advanced techniques and methods into national economic censuses. Furthermore, collaboration with international institutions offers a platform for sharing census experiences. By learning from other countries' successes and challenges, the Bureau can optimize its processes and methods, improving the accuracy and scientific validity of census data.

Enhancing departmental collaboration is another key measure the Bureau employs to ensure the effective implementation of the census. Conducting the economic census is a complex task involving a wide range of sectors, making it difficult for the Bureau to manage alone. Strengthening communication and cooperation with government departments and industry associations is therefore essential. Through such collaborations, resources can be integrated, and redundancies or information silos can be avoided [15]. For instance, the Bureau can share data resources with tax departments, business administration agencies, and customs, facilitating information interconnectivity and improving data collection efficiency and accuracy. Industry associations, as representatives of various sectors, also play a pivotal role in the census process. With their support and guidance, the Bureau gains deeper insight into industry-specific characteristics and business needs, enabling the formulation of census plans that are more aligned with real-world conditions. This approach ensures the comprehensiveness and representativeness of the census data. Overall, departmental collaboration not only boosts the efficiency of census operations but also enhances the credibility of the data and the scientific basis of policy-making.

5. Conclusion

By adopting an innovation-driven development model, the Bureau of Statistics has successfully addressed many challenges in the economic census and achieved a modernization of census operations. Through the dual innovations in technology and management, the Bureau has not only enhanced the scientific rigor and efficiency of the census but also ensured the authenticity and reliability of the data through extensive international cooperation and public participation. This comprehensive and accurate data system provides a strong foundation for national economic management, helping China capitalize on opportunities in global economic competition and achieve high-quality development.

Disclosure statement

The author declares no conflict of interest.

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